CITY OF EAST PALO ALTO EAST PALO ALTO, CALIFORNIA AUDIT REPORT JUNE 30, 1985

MORRIS, DAVIS & COMPANY Certified Public Accountants

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FINANCIAL SECTION

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City Council Members City of East Palo Alto, California

We have examined the general purpose financial statements of the City of East Palo Alto (the City) as of and for the year ended June 30, 1985, as listed in the accompanying table of contents. Our examination was made in accordance with generally accepted auditing standards and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In our opinion, the general purpose financial statements referred to above presents fairly the financial position of the City of East Palo Alto at June 30, 1985, and the results of its operations and changes in fund balances for the year then ended, in conformity with generally accepted accounting principles applied on a basis consistent with that of the preceding year.

Movies, Davis & Company June 13, 1986

CITY OF EAST PALO ALTO COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 1985

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	GOVERNMENTAL FUND TYPES			FIDUCIARY FUND TYPE	2		
	<u>General</u>	Special Revenue	Capital Projects	Trust and Agency	General Fixed Assets Account Group	Total (Memorandum Only)	
ASSETS:							
Cash in Bank	\$ 454,229	\$ 350,590	\$ 37,852	\$ -	\$ -	\$ 842,671	
Due from State	60,100	128,778	-	-	-	188,878	
Due from County of San Mateo	40,169	194,440	-	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	-	234,609	
Due from Other Funds (Note 3)	249,704	-	9	22,223	-	271,936	
Loan Receivable (Note 4)	50,000	-	-	-	-	50,000	
Interest Receivable	3,220	2,185	533	-	-	5,938	
Investments (Note 6)	715,530	500,000	100,000	24,780	-	1,340,310	
Construction in Progress (Note 5)	-	-	-	-	89,591	89,591	
Land and Improvement (Note 5)	-	-	-	-	1,074,668	1,074,668	
Equipment (Note 5)				<u> </u>	73,176	73,176	
Total Assets	\$1,572,952	\$1,175,993	\$138,394	\$47,003	\$1,237,435	\$4,171,777	

See accompanying notes to financial statements.

CITY OF EAST PALO ALTO COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 1985

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	GOV	ERNMENTAL FUND T	YPES	FIDUCIARY Fund Type	6.011	
	General	Special Revenue	Capital Projects	Trust and Agency	General Fixed Assets Account <u>Group</u>	Total (Memorandum Only)
LIABILITIES AND FUND EQUITY						
LIABILITIES:						
Accounts Payable	\$ 426,846	\$ 254,078	\$ 5,532	\$ -	\$ -	\$ 686,456
Accured Liabilities Due to Other Funds (Note 3) Other Liabilities	54,842 22,223	3,051 249,713			<u> </u>	57,893 271,936 <u>3,436</u>
Total Liabilities	503,911	506,842	5,532	3,436	- <u></u>	_1,019,721
FUND EQUITY:						
Investment in General Fixed Assets	-	-	-	æ	1,237,435	1,237,435
Fund Balances: Reserve Unreserved Total Fund Equity	<u>1,069,041</u> 1,069,041	<u>669,151</u> 669,151	132,862 132,862	43,567	1,237,435	43,567 <u>1,871,054</u> <u>3,152,056</u>
Total Liabilities and Fund Equity	\$1,572,952	\$1,175,993	<u>\$138,394</u>	<u>\$47,003</u>	\$1,237,435	\$4,171,777

	General	Special Revenues	Capital Projects	Total (Memorandum) Only)
Revenue:	0			
Tax Apportionments:		Sec. 1		
Property Tax	\$1,210,256	\$	\$	\$1,210,256
State Aid:	46 453			46,453
Cigarette Tax	46,453			40,405
Motor Vehicle and	625,003			625,003
License Tax	200,093			200,093
Sales Tax Gas Tax	200,095	379,494		379,494
Off-Highway License		5/5/454		5757151
Fee		493	}	493
Other State Aid	48,004			48,004
Transportation Safety		21,127	1	21,127
Garbage Collection				
Charges Garbage		309,200)	309,200
Administration				
Franchise Fees	67,213			67,213
Building Permits	17,188			17,188
Planning Fees	44,324			44,324
Park and Recreation				
Fees	4,872			4,872
Rent Stabilization Fees		76,471		76,471
Trailer Coach Fee		984	1	984
Federal Grants:		116 400		116 422
Revenue Sharing		116,432	2	116,432
Community Development		219,741		219,741
Block Grants State Grant:		219,141	L .	215,141
Land and Water Conser-				
vation Fund		98,400	h	98,400
Local Grant:		50,400		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
SB-789 Crime Preventio	n			
Program		37,164	4	37,164
Other Local Grants	11,400			11,400
Miscellaneous	140,975	56,022	2 9,214	
Total Revenue	\$2,415,781	\$1,315,52	<u>\$</u> 9,214	\$3,740,523

	General	Special Revenues	Capital <u>Projects</u>	Total (Memorandum) Only)
Expenditures:				
City Council Management Support Clerical Support Legal Services	<pre>\$ 41,782 231,030 111,337 67,097</pre>	\$	\$	<pre>\$ 41,782 231,030 111,337 67,097</pre>
Community Development		84,429		194,291
Public Works	70,046	634,360		704,406
Police	1,592,144	37,164		1,629,308
Community Services	89,955	116,432		206,387
Rent Stabilization Program		37,141		37,141
Capital Improvement		3/,141		2/1741
Program	73,242	233,812	8,337	315,391
Contingency Reserve	71,275	233,012	0,557	71,275
contingency Reserve				
Total Expenditures	2,457,770	1,143,338	8,337	3,609,445
Excess Revenue Over (Under) Expenditures	(41,989)	172,190	877	131,078
Fund Balances July 1, 1984				
Reserved	-	-	-	-
Unreserved	1,111,030 *	496,961	131,985	1,739,976
Total	1,111,030	496,961	131,985	1,739,976
Fund Balances June 30, 1985				
Reserved	-	-	-	-
Unreserved	1,069,041	669,151	132,862	1,871,054
	\$1,069,041	\$ 669,151	\$132,862	\$1,871,054

* Includes adjustments of \$35,100 (CDBG) and others of \$6,176.

CITY OF EAST PALO ALTO COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FIDUCIARY FUND TYPE FOR THE FISCAL YEAR ENDED JUNE 30, 1985

	Trust and Agency
Revenue:	
Employer's Contributions	\$26,238
Employee's Contributions	17,473
Interest Income	1,105
Total Revenue	44,816
Expenditures:	
Insurance	1,249
Increase in Fund Balance	43,567
Fund Balance, July 1, 1984 Reserved Unreserved Total	
Fund Balance, June 30, 1985 Reserved for employees retirement system Unreserved	43,567
Total	<u>\$43,567</u>

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	GENERAL			SPECIAL REVENUES			
Revenue:	Budget	<u>Actual</u>	Varlance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)	
Tax Apportionments:							
Property Tax	\$1,176,422	\$1,210,256	\$ 33,834	\$	\$	\$	
State Ald:							
Cigarette Tax	42,000	46,453	4,453				
Motor Vehicle and							
License Tax	625,987	625,003	(984)				
Sales Tax	80,000	200,093	120,093				
Gas Tax				358,775	379,494	20,719	
Off-Highway License				-			
Fee				300	493	193	
Other State Aid		48,004	48,004				
Transportation Safety		10,001		3,500	21,127	17,627	
Garbage Collection Charges					309,200	. 309,200	
Garbage Administration	10,000		(10,000)				
	67,000	67,213	213				
Franchise Fees	50,000	17,188	(32,812)				
Building Permits	8,500	44,324	35,824				
Planning Fees	0,500	11,321	55,021				
Park and Recreation	F 000	4,872	(128)				
Fees	5,000	4,072	(128)	119,220	76,471	(42,749)	
Rent Stabilization Fees				119,220	984	984	
Trailer Coach Fee				-	504	501	
Federal Grants: Revenue Sharing				115,500	116,432	932	
Community Development Block Grants				1,130,643	219,741	(910,902)	
State Grant:							
Land and Water Conservati Fund	lon				98,400	98,400	
Local Grant:							
SB-789 Crime Prevention				41,670	37,164	(4,506)	
Program		11.400	11,400	11,070	5,7101	, .,,	
Other Local Grants	175 000	•	-		56,022	56,022	
Miscellaneous Income	475,000	140,975	(<u>334,025</u>)				
Total Revenue	\$2,539,909	\$2,415,781	(\$124,128)	\$1,769,608	\$1,315,528	(\$ 454,080)	

See accompanying notes to financial statements.

		CAPITAL PROJ	ECTS	TOTAL (MEMORANDUM ONLY)		
Sec. 10	Dudach	Actual	Varlance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
Revenue:	Budget	Actual	Touravorabier	Dudget	<u>ur reer</u>	
Tax Apportionments:						
Property Tax	\$	\$	\$	\$1,176,422	\$1,210,256	\$ 33,834
State Aid:						4 453
Cigarette Tax		-		42,000	46,453	4,453
Motor Vehicle and						
License Tax				625,987	625,003	(984)
Sales Tax				80,000	200,093	120,093
Gas Tax				358,775	379,494	20,719
Off-Highway License						103
Fee				300	493	193
Other State Aid					48,004	48,004
Transportation Safety				3,500	21,127	17,627
Garbage Collection Charges					309,200	309,200
Garbage Administration				10,000		(10,000)
Franchise Fees				67,000	67,213	213
Building Permits				50,000	17,188	(32,812)
Planning Fees				8,500	44,324	35,824
Park and Recreation						
				5,000	4,872	(128)
Fees Rent Stabilization Fees				119,220	76,471	(42,749)
					984	984
Trailer Coach Fee						
Federal Grants:				115,500	116,432	932
Revenue Sharing						
Community Development				1,130,643	219,741	(910,902)
Block Grants						
State Grant:						
Land and Water Conservatio	n				98,400	98,400
Fund					•	
Local Grant:						
SB-789 Crime Prevention				41,670	37,164	(4,506)
Program					11,400	11,400
Other Local Grants		0 214	0 214	475,000	206,211	(268,789)
Miscellaneous		9,214	9,214		A CONTRACTOR OF A CONTRACTOR OFTA CONTRACTOR O	
Total Revenue	\$ -	\$9,214	\$9,214	\$4,309,517	\$3,740,523	(\$568,994)

See accompanying notes to financial statements.

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		GENERAL			SPECIAL REVEN	JE
Expenditures:	Budget	Actual	Variance Favorable (Unfavorable)	Budget	<u>Actual</u>	Variance Favorable (Unfavorable)
Duffenerer			4 10 360		\$	\$
City Council	\$ 54,150	\$ 41,782	\$ 12,368	\$	•	•
Management Support	301,215	231,030	70,185			
Clerical Support	145,000	111,337	33,663 20,263			
Legal Services	87,360	67,097	33,406	300,000	84,429	215,571
Community Development	143,268	109,862	21,557	309,379	634,360	(324,981)
Public Works	91,603	70,046	482,797	41,670	37,164	4,506
Police	2,074,941	1,592,144		115,500	116,432	(932)
Community Services	117,394	89,955	27,439	115,500		
Rent Stabilization Program				119,220	37,141	82,079
Capital Improvement				002 030	233,812	650,027
Program	95,357	73,242	22,115	883,839	233,012	0507021
Contingency Reserve	93,000	71,275	21,725			
Total Expenditures	3,203,288	2,457,770	745,518	1,769,608	1,143,338	626,270
Excess Revenue Over (Under) Expenditures	(<u>663,379</u>)	(<u>41,989</u>)	621,390		172,190	172,190
Fund Balances July 1,						
1984	1	2	-		and the second	14 A.
Reserved	1 162 279	1,111,030	(52,349)	482,617	496,961	14,344
Unreserved	$\frac{1}{163}$	-1,111,030	52,349)	482,617	496,961	14,344
Total	1,163,379					
Fund Balances June 30,						
1985		-	-	-	-	and the second
Reserved	500 000	1,069,041	569,041	482,617	669,151	186,534
Unreserved	500,000	\$1,069,041	\$569,041	\$ 482,617	\$ 669,151	\$186,534
Total	\$ 500,000	110031011	ALL ALLAND			

			2008	TOT	AL (MEMORANDUM	ONLY)
Expenditures:	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
City Council Management Support Clerical Support Legal Services Community Development Public Works Police Community Services Rent Stabilization	\$	\$	\$	<pre>\$ 54,150 301,215 145,000 87,360 443,268 400,982 2,116,611 232,894 119,220</pre>	\$ 41,782 231,030 111,337 67,097 194,291 704,406 1,629,308 206,387 37,141	<pre>\$ 12,368 70,185 33,663 20,263 248,977 (303,424) 487,303 26,507 82,079</pre>
Program Capital Improvement Program Contingency Reserve		8,337	(8,337)	979,196 93,000	315,391 71,275	663,805 21,725
Total Expenditures		8,337	(<u>8,337</u>)	4,972,896	3,609,445	1,363,451
Excess Revenue Over (Under) Expenditures		877	877	(<u>663,379</u>)	131,078	794,457
Fund Balances July 1, 1984 Reserved Unreserved Total Fund Balances June 30,		<u>131,985</u> <u>131,985</u>	<u>131,985</u> <u>131,985</u>	<u>1,645,996</u> <u>1,645,996</u>	<u>1,739,976</u> 1,739,976	<u>93,980</u> 93,980
1985 Reserved Unreserved Total	- 	132,862 132,862 132,862	132,862 \$132,862	982,617 982,617	1,871,054 \$1,871,054	888,437 \$ 888,437

	Trust and Agency				
	Budget	Actual	Variance Favorable (Unfavorable)		
Revenue:					
Employer's Contributions	\$ -	\$26,238	\$26,238		
Employee's Contributions	-	17,473	17,473		
Interest Income		1,105	1,105		
Total Revenue	÷	44,816	44,816		
Expenditures:					
Insurance	<u> </u>	1,249	(1,249)		
Increase in Fund Balance		43,567	43,567		
Fund Balance, July 1, 1984 Reserved Unreserved Total	<u> </u>	=			
Fund Balance, June 30, 1985 Reserved for employees retirement system Unreserved		43,567	43,567		
Total	<u>\$ -</u>	\$43,567	\$43,567		

See accompanying notes to financial statements.

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NOTE 1 - DEFINITION OF FINANCIAL STATEMENT EQUITY

The City of East Palo Alto, (the City) was incorporated on July 1, 1983 pursuant to Government Code Section 56450-56451 of the Executive Officer of the Local Agency Formation Commission (LAFCO) of San Mateo County, California and County of San Mateo, Board of Supervisors Resolution No. 44269.

The aforementioned Commission and Board of Supervisors also called for the dissolution of Ravenswood Recreation and Park District (the District) and San Mateo County Service Area No. 5 effective July 2, 1983 with all assets, liabilities and fund equity of the District to be transferred to the City as of that date. Also, as of that date, activities formerly supported by the District came under the direction of the newly elected five-member City Council of the City of East Palo Alto.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(a) Basis of Presentation - Fund Accounting

The Accounts of the City are organized on the basis of funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures. The various funds are summarized by type in the financial statements. Fund types and the account group utilized by the City are described below.

Governmental Funds

- O <u>General Fund</u>: Established to account for all transactions not recorded in other funds. The current operations of the City are financed from this fund.
- <u>Special Revenue</u>: Created to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or for major capital projects) that are legally restricted to expenditure for specific purposes.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

 <u>Capital Projects</u>: Created to account for all financial resources to be used for the acquisition, improvement, or construction of major capital facilities.

Fiduciary Funds

o <u>Trust and Agency</u>: Established to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds.

Account Group

- <u>General Fixed Assets Account Group</u>: This account group is established to account for recorded fixed assets of the City.
- (b) Basis of Accounting

The City utilized the modified accrual basis of accounting. Under the modified accrual basis, expenditures are recorded when the liability is incurred, and revenues are recorded when susceptible to accrual, i.e., both measurable and available.

(c) Fund Equity

Fund balance consists of reserved and unreserved amounts. Portions of unreserved-undesignated fund balances may be designated to indicate tentative plans for financial resource utilization in a future period. Such plans are subject to change and the designated amounts may never be legally appropriated or result in expenditures.

NOTE 3 - DUE FROM/TO OTHER FUNDS - \$271,936

Represents interfund accounts of various funds maintained by the City as of June 30, 1985.

NOTE 4 - LOANS RECEIVABLE - \$50,000

Represents an amount loaned to a health clinic authorized by the City Council as of June 30, 1985. The amount was subsequently collected by the City.

NOTE 5 - CONSTRUCTION IN PROGRESS, LAND AND IMPROVEMENTS AND EQUIPMENT

As mentioned in Note 1 of this report, the City inherited all assets of the dissolved Ravenswood Recreation and Parks Department effective July 2, 1983. The City of East Palo Alto did not have complete property and equipment records reflecting the costs of property and equipment at the time they were acquired on July 2, 1983 from the dissolved district. As a result, some assets were not valued or recorded. The City contracted an appraisal agency for the purpose of appraising the properties and equipment and determine the corresponding value at the time of the acquisition.

The said properties and equipment was appraised and valued at a combined total of \$1,303,938. However, the appraisal and valuation was based as of June 30, 1985 and not as of July 2, 1983, the time at which such properties and equipment were acquired. As a result, some assets may be stated in excess of their values at the time of transfer from the dissolved district. Further, costs of certain assets and equipment acquired during the fiscal year 1983-84 and 1984-85 were included on the appraisal and valuation. However, values of land, and improvements and equipment presented on the combined balance sheet are composed of the following:

 (a) Land and improvements inherited from the dissolved district: (Based on the dissolved Ravenswood Recreation and Parks Department audited financial statements as of June 30, 1983)

NOTE 5 - CONSTRUCTION IN PROGRESS, LAND AND IMPROVEMENTS AND EQUIPMENT - Continued

		Donated Properties Estimated Values at June 30, 1957		
	Property known as: Jack Farrell Park, East Palo Alto	\$ 52,500	\$ 14,616	\$ 67,116
	Property situated at: 550 Bell Stree East Palo Alto	t <u>179,400</u> <u>\$231,900</u>	<u>626,947</u> <u>\$641,563</u>	806,347 873,463
(b)	Property acquired d at costs known as Palo Alto Total	uring the current fi Martin Luther King P		201,205 \$1,074,668
(c)	Equipment purchased (at cost)	during fiscal year	1983-84	\$ 6,306
(d)	Equipment purchased year (at cost)	during current fisc	al	66,870
	Total			<u>\$73,176</u>

(e) Construction in progress - at costs - <u>\$89,591</u>. Represents costs of construction in progress relative to the Ravenswood Recreational Center Improvement Project located at 550 Bell Street, East Palo Alto, California.

NOTE 6 - CITY OF EAST PALO ALTO RETIREMENT PLAN

The City, effective December 1, 1984, created a Salary Deferral Plan known as the City of East Palo Alto Retirement Plan. Under the plan, the City contributes 7% of the participants' base salaries. Accordingly, participants are to contribute equal to a minimum of 3 1/2% and a maximum of 13% of their gross salaries to the plan. On December 11, 1984, the City invested in Group Annuity Plan with an insurance company \$23,675 representing it's

NOTE 6 - CITY OF EAST PALO ALTO RETIREMENT PLAN - Continued

estimated contribution to the retirement plan equivalent to 7% of the gross salaries of regular City employees as of that date to cover the period from December 1, 1984 through November 30, 1985. As of June 30, 1985, the amount invested with the insurance company amounted to \$24,780, including interest earned of \$1,105. As of June 30, 1985, the City has withheld \$17,473 from the gross salaries of the City's regular employees under the plan and was deposited into the general fund's bank account. Also, under the plan, participants may elect to purchase life insurance and as of June 30, 1985, \$1,249 in life insurance premium expenses was incurred.

As of June 13, 1986, the City was finalizing the plan and no final agreement or policy procedures had been effected relative to the City of East Palo Alto Retirement Plan.

The following were the contributions relating to the plan during this fiscal year ended June 30, 1985:

AMOUNT

City's Contribution	\$26,238
Employee's Contribution	17,473
Total	\$43,711

NOTE 7 - ACCUMULATED VACATION AND SICK LEAVE

Accumulated unpaid employee vacation benefits are recognized as liabilities of the City. Accumulated unpaid employee vacation benefits as of June 30, 1985 amounted to \$1,862.

Accumulated employee sick leave benefits are not recognized as liabilities of the City as the rights to these benefits do not vest with the employee. Therefore, sick leave benefits are recorded as expenditures in the period that sick leaves are taken.