CITY OF EAST PALO ALTO

EAST PALO ALTO, CALIFORNIA

AUDIT REPORT

JUNE 30, 1988

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MORRIS, DAVIS & COMPANY Certified Public Accountants

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FINANCIAL SECTION



City Council Members City of East Palo Alto, California

We have audited the accompanying general purpose financial statements of the City of East Palo Alto, California (the City) as of and for the year ended June 30, 1988, as listed in the accompanying table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above presents fairly, in all material respects, the financial position of the City of East Palo Alto, California at June 30, 1988, and the results of its operations and changes in fund balance for the year then ended, in conformity with generally accepted accounting principles.

Morries, Davis & Company April 13, 1989

CITY OF EAST PALO ALTO COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 1988

	G0	VERNMENTAL FUND T		FIDUCIARY FUND TYPE	General Fixed Assets	Total
	General	Special Revenue	Capital Projects	Trust and Agency	Account Group	(Memorandum Only)
ASSETS: Cash in Bank and on Hand Local Grant Receivable	\$ 527,513	\$ 100,712 67,823	\$	\$	\$	\$ 628,225 67,823
Due from Federal Government Due from State Due from County of San Mateo	2,913 1,709 64,405	10,000 34,097 2,884 965,273		318,831		10,000 37,010 4,593 1,348,509
Due from Other Funds (Note 3) Other Receivable Prepaid Rent Investments	2,784 26,983	953,273		66,208		2,784 26,983 66,208
Other Assets Land, Structures and Improvements (Note 4)	1,162	513	a		3,088,393	1,675 3,088,393
Office Furniture and Equipment (Note 4) Total Assets	\$ 627,469	\$1,181,302	<u>\$</u>	\$385,039	94,462 \$3,182,855	94,462 \$5,376,665
LIABILITIES: Accounts Payable Accrued Liabilities Due to Other Funds (Note 3)	\$ 578,669 64,090 1,270,900	\$ 326,457 2,409 ?7,609	\$	\$	\$	\$ 905,126 66,499 1,348,509
Other Liabilities Total Liabilities	2,800 1,916,459	$\frac{36}{406,511}$				$\frac{2,836}{2,322,970}$
Deferred Income	1,963	38,600	-	-		40,563
FUND EQUITY: Investment in General Fixed Asse Fund Balances (Deficits):	ets				3,182,855	3,182,855
Reserved Unreserved Total Fund Equity	(1,292,705) (1,290,953)	$ \begin{array}{r} (5,962) \\ \hline 742,153 \\ \hline 736,191 \end{array} $		385,039	3,182,855	$ \begin{array}{r} 380,829 \\ 550,552) \\ \hline 3,013,132 \end{array} $
Total Liabilities and Fund Equity	\$ 627,469	\$1,181,302	<u>\$ -</u>	\$385,039	\$3,182,855	<u>\$5,376,665</u>

See accompanying notes to general purpose financial statements. $\ensuremath{\mathbf{3}}$

CITY OF EAST PALO ALTO
COMBINED STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED JUNE 30, 1988

		General	_	ecial venue	Capital Projects	Total (Memorandum) Only)
I	Revenue:					
	Tax Apportionments:					
	Property Tax	\$1,504,570	\$		\$	\$1,504,570
	State Aid:	4-//-/-	4		4	Ψ1/301/3/0
	Cigarette Tax	41,069				41,069
	Motor Vehicle In-Lieu					
	Tax	852,516				852,516
	Sales Tax	211,508				211,508
	Gas Tax			385,903		385,903
	Off-Highway License					500,700
	Fee			489	6	489
	Other State Aid	4,895		103		4,895
	Transportation Safety	.,055		92,162		92,162
	Fees and Charges:			34,102	· · · · · · · · · · · · · · · · · · ·	221102
	Garbage Collection Charg	es		343,947		343,947
	Garbage Franchise Fee	14,305				14,305
	PGandE Franchise Fee	65,680				65,680
	Police Post Reimbursemen					10,447
	M.V. Trailer Fees			486		486
	Police Fees and Charges	7,337				7,337
	Redevelopment Fees			267,823		267,823
	Planning and Engineering					
	Fees	30,354				30,354
	Park and Recreation Fees	4,959				4,959
	Business License	36,630				36,630
	Building Permits	91,442				91,442
	Interest Income	14,715		4,581		19,296
	Rent Stabilization Fees			122,189		122,189
	Federal Grants:					
	Community Development					
	Block Grants				200,000	200,000
	Other Local Grants	7.4 67.0		110,000		110,000
	Miscellaneous Total Revenue	14,618		7,500	200 000	22,118
	TOCAL REVENUE	2,905,045		,335,080	200,000	4,440,125

CITY OF EAST PALO ALTO COMBINED STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 1988

Europeituros	g	eneral	Speci Reven		Capital Projects	(Mem	otal orandum) Only)
Expenditures:	.	62 667	4		.	4	62 667
City Council	\$	63,667	\$		\$	\$	63,667
Management Services		349,431					349,431
Clerical Support		205,609					205,609
Legal Services		166,292					166,292
Community Development		170,290					170,290
Public Works		256,520		2,243			778,763
Police	2	,132,279		5,831		2	,218,110
Community Services		137,598		9,669			217,267
Rent Stabilization			11	4,178			114,178
Capital Improvement Progra	am	24,989			200,000		224,989
Redevelopment Agency			33	3,997			333,997
Other		435					435
Total Expenditures	_3	,507,110	1,13	5,918	200,000	_4	,843,028
Revenue Over (Under)							
Expenditures	(602,065)	19	9,162		(402,903)
Transfer-In (Note 8)		1,752		9,550			61,302
Transfer-Out (Note 8)	(59,550)	(2	9,649)		(89,199)
Fund Balances (Deficits)						4	
July 1, 1987 (Note 9)	(631,090)	50	7,128		(123,962)
Fund Balances (Deficits) June 30, 1988	(<u>\$1</u>	,290,953)	\$ 73	6,191	<u>\$ - </u>	(<u>\$</u>	554,762)

CITY OF EAST PALO ALTO BALANCE SHEET SPECIAL REVENUE FUNDS JUNE 30, 1988

	Gas Tax Fund	Garbage Fund	Rent Stabilization	Transportation Safety	Grant Fund	Redevelopment Agency Fund	Summer Youth Fund	Total (Memorandum Only)
ASSETS:								
Cash in Bank and on Hand Local Grant Receivable Due from Federal Government Due from Stace	\$ 50 34,097	\$	\$	\$	\$ 10,000	\$100,662 67,823	\$	\$100,712 67,823 10,000 34,097
Due from County of San Mateo Due from Other Funds Other Assets	518,779	270,305	138,914	2,884 26,135	3,770	513	7,370	2,884 965,273 513
Total Assets	\$552,926	\$270,305	<u>\$138,914</u>	\$29,019	<u>\$13,770</u>	\$168,998	\$7,370	\$1,181,302
LIABILITIES:				(\$.				
Accounts Payable Accrued Liabilities Other Liabilities	\$ 33,188	\$158,040	\$ 9,420 310 36	\$10,535	\$	\$115,274 2,099	\$	\$326,457 2,409 36
Due to Other Funds	2,799	999	3,158	108	12,958	_ 57,587	-	77,609
Total Liabilities	35,987	159,039	12,924	10,643	12,958	174,960		406,511
Deferred Income			38,600					38,600
FUND EQUITY:								
Fund Balances (Deficit) - Reserved				4		(5,962)		(5,962)
- Unreserved	516,939	111,266	87,390	18,376	812		7,370	742,153
Total Liabilities and Fund Balances	\$552,926	\$270,305	\$138,914	<u>\$29,019</u>	<u>\$13,770</u>	\$168,998	\$7,370	\$1,181,302

CITY OF EAST PALO ALTO STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 1988

	Gas Tax Fund	Garbage Fund	Rent Stabilization	Transportation Safety	Grant Fund	Redevelopment Agency Fund	Summer Youth Fund	Total (Memorandum Only)
REVENUE:								
State Aids:								
Gas Tax Off Highway License Fee	\$385,903	\$	\$	\$ 489	\$	\$	\$	\$ 385,903 489
Transportation Safety				92,162				92,162
Fees and Charges Garbage Collection Charges Redevelopment Fees Rent Stabilization Fees M. V. Trailer Fees		343,947	122,189	486		267,823		343,947 267,823 122,189 486
Interest Income	1,496	1,465	526	432		662		4,581
Miscellaneous							7,500	7,500
Local Grants			-		110,000			110,000
Total Revenue	387,399	345,412	122,715	93,569	110,000	268,485	7,500	1,335,080

CITY OF EAST PALO ALTO STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 1988

	Gas Tax Fund	Garbage Fund	Rent Stabilization	Transportation Safety	Grant Fund	Redevelopment Agency Fund	Summer Youth Fund	Total (Memorandum Only)
EXPENDITURES:								
Public Works Police Community Services	\$192,446	\$329,797	\$	\$ 85,831	\$ 79,539	\$	\$ 130	\$ 522,243 85,331 79,569
Rent Stabilization Redevelopment Agency			114,178	-	-	_333,997	-	114,178 333,997
Total Expenditures	192,446	329,797	114,178	85,831	79,539	333,997	130	1,135,918
Revenue Over (Under) Expenditures Transfer-Out Transfer-In	194,953	15,615	8,537	7,738	30,461 (29,649)	(65,512) 59,550	7,370	199,162 (29,549) 59,550
Fund Balances July 1, 1987 (Note 9)	321,985	95,651	78,854	10,638			<u> </u>	507,128
Fund Balances (Deficit) June 30, 1988	<u>\$516,938</u>	<u>\$111,266</u>	<u>\$ 87,391</u>	<u>\$18,376</u>	\$ 812	(<u>\$ 5,962</u>)	\$7,370	\$ 736,191

CITY OF EAST PALO ALTO STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE TRUST AND AGENCY FOR THE YEAR ENDED JUNE 30, 1988

Revenue:

Employer's Contribution Employees' Contribution Interest Income	\$ 10,532 90,349 5,859
Total Revenue	106,740
Expenditures:	
Member Withdrawals Interest Expense Insurance	83,666 11,653 264
Total Expenditures	95,583
Revenue Over Expenditures	11,157
Fund Balance Reserve, July 1, 1987	
Employer's Contribution Employees' Contribution	220,987 152,895
Total, July 1, 1987	373,882
Fund Balance Reserve, June 30, 1988	
Employer's Contribution Employees' Contribution	219,865 165,174
Total, June 30, 1988	\$385,039

CITY OF EAST PALO ALTO
COMBINED STATEMENT OF REVENUE, EXPENDITURES AND CHANGES
IN FUND BALANCES - BUDGET AND ACTUAL
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED JUNE 30, 1988

	GENERAL				SPECIAL REVENUE (Note 7)			
Revenue:	Actual	Budget	Fa	riance vorable avorable)	Actual	Budget	Fav	iance orable vorable)
Tax Apportionments:		1, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		05 676		4		
Property Tax	\$1,504,570	\$1,478,894	4	25,676	\$	\$	\$	
State Aid:				1 060				
Cigarette Tax	41,069	40,000		1,069				
Motor Vehicle In-Lieu	231-242							
Tax	852,516	892,887	(40,371)				
Sales Tax	211,508	191,995		19,513	205 002	201 200		4 522
Gas Tax					385,903	381,380		4,523
Off-Highway License								400
Fee					489			489
Other State Aid	4,895			4,895				4 2201
Transportation Safety					92,162	96,500	(4,338)
Fees and Charges:					242.222	122 122		
Garbage Collection Charges					343,947	335,000		8,947
Garbage Franchise Fee	14,305	16,800	(2,495)				
PGandE Franchise Fee	65,680	59,500		6,180				
Police Post Reimbursements	10,447			10,447				
M.V. Trailer Fees					486			486
Police Fees and Charges	7,337			7,337				
Redevelopment Fees					267,823	266,000		1,823
Planning and Engineering								
Fees	30,354	15,000		15,354				
Park and Recreation Fees	4,959	10,700	. (5,741)	•			
Business License	36,630	25,000		11,630				
Building Permits	91,442	52,000		39,442				
Interest Income	14,715	10,000		4,715	4,581			4,581
Miscellaneous Fees	332	31,000	(30,668)				
Rent Stabilization Fees		•	10000		122,189	159,000	(36,811)
Federal Grants:								
Community Development								
Block Grants					200,000	200,000		

CITY OF EAST PALO ALTO COMBINED STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 1988

		GENERAL		SPECIAL REVENUE (Note 7)		
Revenue (Continued):	Actual	Budget	Variance Favorable (Unfavorable)	Actual	Budget	Variance Favorable (Unfavorable)
State Grant:		-				
San Mateo County Senior Needs Assessment Study	\$	\$	\$	\$	\$ 149,000	(\$149,000)
Local Grant: State Parks and Recreatio	n			110,000	2,500 110,000	(2,500)
Other Local Grants	14,286	2,295	11,991	7,500	110,000	7,500
Miscellaneous Income Total Revenue	2,905,045	2,826,071	78,974	1,535,080	1,699,380	(164,300)
Expenditures:						
City Council	63,667	83,870	20,203			
Management Services	349,431	305,414	(44,017)			
Clerical Support	205,609	187,209	(18,400)			
Legal Services	166,292	66,221	(100,071)		17,798	17,798
Community Development	170,290	160,034	(10,256)			
Public Works	256,520	220,717	(35,803)	522,243	722,403	200,162
Police	2,132,279	1,895,851	(236,428)	85,831	96,500	10,669
Community Services	137,598	171,525	33,927	79,669	97,365	17,696
Rent Stabilization	•			114,178	91,148	(23,030)
Capital Improvement Program	24,989		(24,989)	200,000	342,977	142,977
Redevelopment Agency	•			333,997	257,532	(76,465)
Others	435		(435)			
Total Expenditures	3,507,110	3,090,841	(416,269)	1,335,918	1,625,723	289,807
Revenue Over (Under)					16	
Expenditures	(602,065)	(264,770)	(337,295)	199,162	73,657	125,505
Transfer In	1,752		1,752	59,550		59,550
Transfer Out	(59,550)		(59,550)	(29,649)		(29,649)
Fund Balances (Deficits)				2002 1502		
July 1, 1987 (Note 9)	(631,090)	601,543	(1,232,633)	507,128	214,534	292,594
Fund Balances (Deficits)						
June 30, 1988						
Reserved	1,752		1,752	726 101	200 101	448,000
Unreserved	(1,292,705)	336,773	(1,629,478)	736,191	288,191	and the same and t
Total	(\$1,290,953)	\$ 336,773	\$1,627,726	\$ 736,191	\$ 288,191	\$448,000

NOTE 1 - DEFINITION OF FINANCIAL STATEMENT EQUITY

The City of East Palo Alto, (the City) was incorporated on July 1, 1983 pursuant to Government Code Section 56450-56451 of the Executive Officer of the Local Agency Formation Commission (LAFCO) of San Mateo County, California and County of San Mateo, Board of Supervisors Resolution No. 44269.

The aforementioned Commission and Board of Supervisors also called for the dissolution of Ravenswood Recreation and Park District (the District) and San Mateo County Service Area No. 5 effective July 2, 1983 with all assets, liabilities and fund equity of the District to be transferred to the City as of that date. Also, as of that date, activities formerly supported by the District came under the direction of the newly elected five-member City Council of the City of East Palo Alto.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(a) Basis of Presentation - Fund Accounting

The Accounts of the City are organized on the basis of funds or account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures. The various funds are summarized by type in the financial statements. Fund types and the account group utilized by the City are described below.

Governmental Funds

- o <u>General Fund</u>: Established to account for all transactions not recorded in other funds. The current operations of the City are financed from this fund.
- o Special Revenue: Created to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or for major capital projects) that are legally restricted to expenditure for specific purposes.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

o <u>Capital Projects</u>: Created to account for all financial resources to be used for the acquisition, improvement, or construction of major capital facilities.

Fiduciary Funds

Trust and Agency: Established to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds.

Account Group

O General Fixed Assets Account Group: This account group is established to account for recorded fixed assets of the City.

(b) Basis of Accounting

The City utilized the modified accrual basis of accounting. Under the modified accrual basis, expenditures are recorded when the liability is incurred, and revenues are recorded when susceptible to accrual, i.e., both measurable and available.

(c) Fund Equity

Fund balance consists of reserved and unreserved amounts. Portions of unreserved-undesignated fund balances may be designated to indicate tentative plans for financial resource utilization in a future period. Such plans are subject to change and the designated amounts may never be legally appropriated or result in expenditures.

NOTE 3 - DUE FROM/TO OTHER FUNDS

Represents interfund accounts between various funds maintained by the City as of June 30, 1988 amounting to \$1,348,509. Included in the total as of June 30, 1988 is \$318,831 the general fund owed the City's pension and retirement plan under the trust and agency fund.

NOTE 4 - LAND, STRUCTURES, IMPROVEMENTS, OFFICE FURNITURE AND EQUIPMENT

As mentioned in Note 1 of this report, the City inherited all assets of the dissolved Ravenswood Recreation and Parks Department effective July 2, 1983. The City of East Palo Alto did not have complete property and equipment records reflecting the costs of property and equipment at the time they were acquired on July 2, 1983 from the dissolved district. As a result, some assets were not valued or recorded. The City contracted an appraisal agency for the purpose of appraising the properties and equipment and determine the corresponding value at the time of the acquisition.

The aforementioned property and equipment was appraised and valued at a combined total of \$1,303,938. However, the appraisal and valuation was based as of June 30, 1985 and not as of July 2, 1983, the time at which such property and equipment were acquired. As a result, some assets may be stated in excess of their values at the time of transfer from the dissolved district. Further, costs of certain assets and equipment acquired during the fiscal year 1983-84 and 1984-85 were included on the appraisal and valuation. However, values of land, and improvements and equipment presented on the combined balance sheet are composed of the following:

(a) Land and improvements inherited from the dissolved district: (Based on the dissolved Ravenswood Recreation and Parks Department audited financial statements as of June 30, 1983.)

	Donated Properties Estimated Values	Net Addition at Cost	Total
Property known as: Jack Farrell Park, East Palo Alto	\$ 52 , 500	\$ 14,616	\$ 67,116
Property situated at: 550 Bell Street East Palo Alto	179,400 \$231,900	626,947 \$641,563	806,347 \$873,463

NOTE 4 - LAND, STRUCTURES, IMPROVEMENTS, OFFICE FURNITURE AND EQUIPMENT - CONTINUED

(b)	Property acquired at cost known as Martin Luther King Park, East Palo Alto.	\$ 201,205
(c)	Property acquired/renovated and constructed in Fiscal Year 1985/86.	1,358,432
(d)	Property acquired/renovated and constructed in Fiscal Year 1986/87	455,293
	Total Land, Structures and Improvements June 30, 1987	2,888,393
(e)	Property Purchased in fiscal year 1987/88	200,000
	Total Land, Structures and Improvements June 30, 1988	\$3,088,393
(f)	Office Furniture and Equipment June 30, 1987	\$ 87,885
	Equipment Purchased in fiscal year 1987/88	6,577
	Total Office Furniture and Equipment June 30, 1988	\$ 94,462

NOTE 5 - CITY OF EAST PALO ALTO RETIREMENT PLAN

The City, effective December 1, 1984, created a Salary Deferral Plan known as the City of East Palo Alto Retirement Plan. Under the plan, the City contributes 7% of the participants' base salaries. Accordingly, participants are to contribute equal to a minimum of 3 1/2% and a maximum of 13% of their gross salaries to the plan. On December 11, 1984, the City invested in Group Annuity Plan with an insurance company \$23,675 representing it's estimated contribution to the retirement plan equivalent to 7% of the gross salaries of regular City employees as of that date to cover the period from December 1, 1984 through November 30, 1985. On September 6, 1985 the City placed an additional investment of \$25,000 under the same plan. As of June 30, 1988, the amount invested with the insurance company was \$66,208 including interest of \$5,859 earned during the year.

As of June 30, 1988, the City's general fund owed the Plan \$318,831, an amount which was not categorically funded as of that date.

NOTE 6 - ACCUMULATED VACATION AND SICK LEAVE

Accumulated unpaid employee vacation benefits are recognized as liabilities of the City. Accumulated unpaid employee vacation benefits as of June 30, 1988 were \$64,090.

Accumulated employee sick leave benefits are not recognized as liabilities of the City as the rights to these benefits do not vest with the employee. Therefore, sick leave benefits are recorded as expenditures in the period that sick leaves are taken.

NOTE 7 - CAPITAL PROJECT FUND

Capital Project Fund was included and combined with the Special Revenue Fund amount on the Statement of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual for all governmental funds for comparative purposes.

NOTE 8 - TRANSFER-IN/TRANSFER-OUT

- a) Transfer-In Represents narcotic fund account lodged under the general fund's reserve fund balance.
- b) Transfer-Out

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- 1. \$59,550 Amount transferred from general fund to cover unfunded expenditures under the redevelopment fund.
- 2. \$29,649 Represents pay-outs under the youth development center fund to the agency that took over the administration and operation of youth development activities.

NOTE 9 - FUND BALANCE (DEFICIT), JULY 1, 1987

The following comprise the adjustments and reclassifications during the year which affected the beginning fund balance (deficit).

NOTE 9 - FUND BALANCE (DEFICIT), JULY 1, 1987 - Continued

	General Fund	Special Revenue Funds
Fund Balance (Deficit) July 1, 1987	(\$239,642)	\$214,514
Adjustments and reclassifications:		
(1) Transfer of unidentified funds from the County of San Mateo in 1984/85 presumed to be general funds, later determined as special revenue funds (Gas tax).	(301,980)	301,980
(2) Unidentified revenue recorded in the prior year in the general fund, determined and recognized by the appropriate fund at year end.	(69,553)	
(3) Total unrecorded prior year expenses	(41,218)	
<pre>(4) Miscellaneous adjustments (Net)</pre>	21,303	(<u>9,366</u>)
Total	(\$631,090)	\$507,128

NOTE 10 - CONTINGENT LIABILITY

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The City is the defendant to various lawsuits. If there is an unfavorable decision, the City's estimated financial liability is not expected to exceed \$25,000.